## Message Text

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**ACTION EB-07** 

INFO OCT-01 EUR-12 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00

DOTE-00 INR-07 NSAE-00 CIEP-01 FAA-00 TRSE-00 L-03

NSC-05 SS-15 /053 W

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R 201452Z SEP 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 1957

INFO AMEMBASSY BRUSSELS

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMCONSUL FRANKFURT

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LONDON AND PARIS FOR CIVIL AIR ATTACHES

E.O. 11652: N/A TAGS: EAIR, GW

SUBJECT: CIVAIR: NORTH ATLANTIC CARGO RATES

REF: BONN 12141 AND PREVIOUS

1. SUMMARY: ON BASIS OF EXTENDED DISCUSSIONS WITH LOCAL REPRESENTATIVES OF AIR CARRIERS AND FREIGHT FORWARDERS, EMBASSY SUGGESTS THAT DEPARTMENT MAY WISH TO CONSIDER URGING CAB TO TAKE FAVORABLE ACTION ON MIAMI CARGO RATE PACKAGE. END SUMMARY.

2. AT FRANKFURT MEETING SEPTEMBER 14 OF GERMAN AIR CARGO CLUB, LUFTHANSA REPRESENTATIVE KOEHLER EXPLAINED AT GREAT LENGTH THE NATURE OF ATLANTIC CARGO RATE PACKAGE AGREED AT MIAMI BEACH. HE URGED EARLY APPROVAL AND IMPLEMENTATION OF RATE PACKAGE. REPRESENTATIVES OF SOME FREIGHT FORWARDERS MADE COMPLAINING NOISES EARLY IN LIMITED OFFICIAL USE

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MEETING ABOUT PROSPECT OF HIGHER RATES, BUT SOON APPEARED

## SATISFIED WITH EXPLANATIONS GIVEN.

- 3. GIST OF LUFTHANSA ARGUMENT -- STRONGLY SUPPORTED BY SEVERAL OTHERS IN MEETING AND IN PRIVATE BY PANAM AND SEABOARD -- WAS THAT CROSS-BORDER TRUCKING OF GERMAN CARGO TO AND FROM LUXEMBOURG AND BRUSSELS AND SHIPMENT TO AND FROM US AT BELOW-COST RATES WAS SO WIDESPREAD AS TO JEOPARDIZE FINANCIAL VIABILITY OF SCHEDULED CARGO CARRIERS IN GERMANY.
- 4. AFTER EXPLAINING THAT CARGO RATE PACKAGE REPRESENTED COMPROMISE AMONG VARIOUS SCHEDULED CARRIERS, WHICH WAS VASTLY PREFERABLE TO PRESENT CHAOTIC MARKET SITUATION, KOEHLER SAID THAT IT WAS ACCEPTED BY CARRIERS, BY IATA AT MIAMI BEACH, AND BY MOST INTERESTED GOVERNMENTS. BY IMPLICATION, HE WAS URGING, OF COURSE, THAT CAB SHOULD TAKE PROMPT AND FAVORABLE ACTION.
- 5. US CAA, WHO ATTENDED MEETING, ALSO HELD NUMEROUS PRIVATE CONVERSATIONS WITH REPS OF OTHER CARRIERS AND FREIGHT FORWARDERS. CONSENSUS WAS CLEAR THAT EXISTING RATE SITUATION AND EXTENSIVE CROSS-BORDER TRUCKING AMOUNTED TO A PRICE WAR WHICH WAS JEOPARDIZING FINANCIAL VIABILITY OF MANY MARKET PARTICIPANTS.
- 6. IN ADDITION TO PROBLEMS MENTIONED ABOVE, THE WHOLE COMPLEX OF INTER-MODAL SHIPPING (BY TRUCK AND AIR) BETWEEN EUROPE AND AMERICA IS INVOLVED. WHILE THE FRG HAS OFFERED TO RETAIN THE STATUS QUO FOR THE MOMENT, EXTENSIVE DELAY OR REJECTION BY CAB OF THE MIAMI BEACH PACKAGE WOULD PROBABLY LEAD TO FULL APPLICATION BY THE FRG OF EXISTING TRUCKING REGULATIONS, WHICH WOULD BE VERY UNFAVORABLE TO SEABOARD AND OTHER US CARRIERS.
- 7. COMMENT: MIAMI BEACH RATE PROPOSAL APPEARS TO BE CONSISTENT WITH PRINCIPLES ENUNCIATED ON PAGES 23 AND 24 OF US INTERNATIONAL AIR TRANSPORT POLICY STATEMENT OF SEPTEMBER 8, I.E., THAT BOTH CHARTER AND SCHEDULED CARGO RATES SHOULD BE COST-RELATED, AND THAT WEIGHT BREAKS SHOULD REFLECT LARGE VOLUME COST SAVINGS. WE LIMITED OFFICIAL USE

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WERE STRUCK BY PREVALENCE OF VIEW THAT MIAMI RATE PACKAGE COULD OFFER USEFUL APPROACH WHICH WOULD HELP WITH SOLUTIONS TO CURRENT RELATED CIVIL AVIATION PROBLEMS.

8. FOREGOING IS OFFERED FOR WHATEVER IT MAY BE WORTH TO DEPARTMENT AND CAB IN REACHING DECISION ON IATA MIAMI BEACH CARGO RATE PACKAGE.

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: CIVIL AVIATION, DIPLOMATIC DISCUSSIONS, AIR CARGO RATES, SUPPLEMENTAL AIRLINES, AVIATION AGREEMENTS

Control Number: n/a Copy: SINGLE Draft Date: 20 SEP 1976 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976BONN15790

Document Number: 1976BONN15790 Document Source: CORE Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: N/A Errors: N/A

Film Number: D760355-0541

From: BONN

Handling Restrictions: n/a

Image Path:

Legacy Key: link1976/newtext/t19760943/aaaabkfx.tel Line Count: 116 Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION EB

Original Classification: LIMITED OFFICIAL USE

Original Handling Restrictions: n/a
Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE

Previous Handling Restrictions: n/a Reference: 76 BONN 12141

Review Action: RELEASED, APPROVED Review Authority: ElyME

Review Comment: n/a Review Content Flags: Review Date: 05 APR 2004

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <05 APR 2004 by BoyleJA>; APPROVED <11 AUG 2004 by ElyME>

**Review Markings:** 

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**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: CIVAIR: NORTH ATLANTIC CARGO RATES TAGS: EAIR, GE, US
To: STATE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006